

Carroll County, Illinois

Mt. Carroll, Illinois

Financial Report

Year ended November 30, 2018

WIPFLi^{LLP}
CPAs and Consultants

Carroll County, Illinois

Year Ended November 30, 2018

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Independent Auditor's Report

To the County Board
Carroll County, Illinois
Mt. Carroll, Illinois

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Carroll County, Illinois (the "County"), as of and for the year ended November 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Carroll County, Illinois, as of November 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States require that the management's discussion and analysis and required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements as a whole. The schedules listed as supplementary information are presented for purposes of additional analysis and are not a required part of the financial statements. The supplementary information is the responsibility of management and was derived from the relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the supplementary information is fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 15, 2019, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Wipfli LLP

Sterling, Illinois
February 15, 2019

Management's Discussion and Analysis

Carroll County, Illinois

Management's Discussion and Analysis

Carroll County, Illinois' (the "County") management's discussion and analysis (MD&A) is generally intended to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the County's financial activities, (3) identify changes in the County's financial position (its ability to meet future financial demands and conditions), (4) identify any material deviations from the governmental unit's financial plan (approved budget), and (5) identify individual fund issues or concerns.

The MD&A is provided at the beginning of the report to provide an overview of the County's financial position at November 30, 2018 and the results of operations for the year. This summary should not be taken as a replacement for the audit report, which consists of the basic financial statements, notes to the financial statements, required and supplementary information.

FINANCIAL HIGHLIGHTS

- The County's assets exceeded its liabilities at the close of the fiscal year by \$10,392,336 (net position). Of this amount \$65,125 (unrestricted net position) may be used to meet the County's ongoing obligations.
- The County's total net position decreased by \$(742,055) during fiscal year 2018 as reported in the statement of activities.
- The County's major revenue consisted of \$3,039,179 in property tax distributions, \$1,078,218 in charges for services, and \$1,669,788 in operating grants and contributions.
- At the close of fiscal year 2018, the County's governmental funds reported combined ending fund balances of \$5,254,177, a decrease of \$(556,528) in comparison to the prior year.
- At the end of fiscal year 2018, the unassigned fund balance in the General Fund was \$1,182,142, which is 32.2% of total general fund expenditures.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. This report also contains supplementary information in addition to the basic financial statements themselves.

Carroll County, Illinois

Management's Discussion and Analysis

Government-Wide Financial Statements

These statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business, using the economic resources measurement focus and the accrual basis of accounting.

The statement of net position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of improvements or deterioration of the financial position of the County.

The statement of activities presents information that shows how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal years.

These statements highlight the functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the County include general control and administration, public safety, judiciary and court related, corrections, highways and bridges, public health, public welfare, and interest on long-term debt. There are no business-type activities accounted for by the County.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The County's Governmental Funds during the reporting period use the modified accrual basis of accounting and activities are converted to the accrual basis of accounting for government-wide financial statement reporting purposes.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

Carroll County, Illinois

Management's Discussion and Analysis

The County maintains individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for major funds, (the General Fund, the Illinois Municipal Retirement Fund, the Matching Fund, and the County Highway Fund). All other non-major governmental funds are combined and presented in one column. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report. There are no business-type activities accounted for by the County.

Fiduciary Funds. The County also maintains a number of fiduciary funds in the form of agency funds, which are used to account for resources - almost exclusively cash and investments - held by the County for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is the same as that used for proprietary funds.

Notes to the Financial Statements

These provide additional information that is essential to gaining a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

This information addresses the County's budgetary comparison schedules of major funds, Multiyear Schedules of Changes in Net Pension Liability and Related Ratios and the Multiyear Schedules of IMRF Contributions. The County adopts an annual appropriated budget for its General Fund and Special Revenue Funds. A budgetary comparison schedule has been provided for the General Fund and major Special Revenue Funds to demonstrate compliance with this budget. The IMRF pension schedules have been provided to present the County's progress in funding its obligation to provide pension benefits to County employees through the IMRF system.

Supplementary Information

This information as discussed earlier in connection with the General Fund, non-major governmental funds, and agency funds is presented immediately following the required supplementary information on pensions.

Carroll County, Illinois

Management's Discussion and Analysis

Government-Wide Financial Analysis

As previously addressed, net position may serve the purpose over time as a useful indicator of financial position. To that end, the County's assets exceeded its liabilities by \$10,392,336 for FY2018.

The following table represents a condensed Statement of Net Position of the County for governmental activities as of November 30, 2018 and 2017.

Net Position Governmental Activities November 30		
	2018	2017
Current assets	\$8,971,049	\$9,234,322
Noncurrent assets	6,337,662	6,405,199
Total assets	15,308,711	15,639,521
Deferred outflows of resources	997,562	1,408,051
Total assets and deferred outflows of resources	16,306,273	17,047,572
Current liabilities	610,592	523,924
Long term liabilities	255,580	2,196,528
Total liabilities	866,172	2,720,452
Deferred inflows of resources	5,047,765	3,192,729
Total liabilities and deferred inflows of resources	5,913,937	5,913,181
Net position:		
Net investment in capital assets	6,265,472	6,157,702
Restricted	4,061,739	4,464,768
Unrestricted	65,125	511,921
Total net position	\$10,392,336	\$11,134,391

At November 30 2018, the County reported positive balances in all three net position categories.

A portion of the County's net position is reflected in its investments in capital assets (i.e., land, buildings, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The County uses these assets to provide services. Therefore, these assets are not available for future spending. Although the County's investments in its capital assets are reported net of available debt, it is important to note that under this consideration the resources required to repay this type of debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these types of liabilities.

Carroll County, Illinois

Management's Discussion and Analysis

The following condensed financial information was derived from the Government-Wide Statement of Activities and reflects how the County's net position changed during the fiscal years.

Changes in Net Position Governmental Activities For The Year Ended November 30,		
	2018	2017
Revenues:		
Program revenues:		
Charges for services	\$1,078,218	\$1,173,609
Operating grants and contributions	1,669,788	1,436,297
Capital grants and contributions	372,562	478,021
General revenue:		
Property taxes	3,039,179	2,936,973
Sales taxes	478,398	455,824
Income taxes	595,761	571,394
Public safety taxes	225,695	210,463
Other taxes	336,512	335,006
Unrestricted investment earnings	38,153	25,441
Miscellaneous	109,387	80,263
Total revenues	7,943,653	7,703,291
Expenses:		
General control and administration	1,788,785	1,803,551
Public safety	1,732,158	1,580,551
Judiciary and courts	1,068,777	1,009,987
Corrections	396,211	356,977
Transportation	2,570,547	2,030,041
Public health	420,361	375,975
Public welfare	703,789	686,646
Interest	5,080	2,971
Total expenses	8,685,708	7,846,699
Change in net position	(742,055)	(143,408)
Net position, beginning of year	11,134,391	11,277,799
Net position, ending	\$10,392,336	\$11,134,391

Carroll County, Illinois

Management's Discussion and Analysis

The County's 2018 total revenues come from a variety of sources including \$3,039,179 from property taxes, and \$1,636,366 comes from some other type of tax. Another \$1,078,218 comes from fees charged for services.

The County's 2018 expenses cover a range of services, with about 29.7% related to transportation. Public health accounts for 0.0%. Another 20.6% is each from general control and administration, and 12.3% from judiciary and courts expenses. Public safety expenses account for another \$1,732,158, corrections expenses account for 4.6%, and public welfare expenses account for 8.1%

Net position decreased \$(742,055) over the previous year. For the fiscal year ended November 30, 2018 revenues from governmental activities totaled \$7,943,653. Tax revenues \$4,675,545 or 58.9% represent the largest source.

In the following table, we have presented the cost of each of the County's functions as well as the net cost (total cost less revenues generated by the activities) for each. Net costs help to show what functions are being covered by direct revenue and those that are covered by the net revenue of others.

For the Year Ended November 30, 2018

	Total Cost of Service	Net Cost of Service
General control and administration	\$1,788,785	\$(1,380,127)
Public safety	1,732,158	(1,289,382)
Judiciary and courts	1,068,777	(497,539)
Corrections	396,211	(396,211)
Transportation	2,570,547	(1,382,754)
Public health	420,361	(147,443)
Public welfare	703,789	(466,604)
Interest	5,080	(5,080)
Total governmental activities	\$8,685,708	\$(5,565,140)

For The Year Ended November 30, 2017

	Total Cost of Service	Net Cost of Service
General control and administration	\$1,803,551	\$(1,327,912)
Public safety	1,580,551	(1,253,396)
Judiciary and courts	1,009,987	(402,861)
Corrections	356,977	(356,977)
Transportation	2,030,041	(901,376)
Public health	375,975	(63,075)
Public welfare	686,646	(450,204)
Interest	2,971	(2,971)
Total governmental activities	\$7,846,699	\$(4,758,772)

Carroll County, Illinois

Management's Discussion and Analysis

For the fiscal year ended November 30, 2018 expenses for governmental activities totaled \$8,685,708. Transportation expenses accounted for \$2,570,547 or 29.7% of the governmental activities total. Various funds established for the County Highway Department account for these expenditures.

Public health expenses represented \$420,361 or 4.8% of the total governmental activities expenditures in 2018. Expenses related to the Health Department.

General control and administrative expenses totaled for \$1,788,785 or 20.6% of the governmental activities total. These expenses are used for the operations of departments conducting such functions as administrative and financial functions, elections, document recording and retrieval, and assessment of property.

Judiciary and courts expenses represented \$1,068,777 or 12.3% in 2018. Expenses relating to the circuit court, public defender, court services, probation services, and the State's Attorney relate to this function.

Public Safety (\$1,732,158 of the total) accounted for 19.9% in expenses during 2018. The highest percentage of public safety is directly tied to the operations of the Sheriff's Department. The animal control and emergency service function is also part of this activity group.

Corrections (\$396,211 of the total) accounted for 4.6% in expenses during 2018. These expenses are directly tied to the operations of the County jail.

Public welfare expenses represented \$703,789 (8.1%) of the total governmental expenses activity. Expenses relate to mentally deficient persons.

Financial Analysis of the County's Major Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year the County's governmental funds reported combined ending fund balances of \$5,254,177, a change of \$(556,528) in comparison with the previous fiscal year.

The general fund is the primary operating fund of the County. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$1,182,142. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenses. Unassigned fund balance represents 32.2% of total general fund expenditures.

The fund balance of the General Fund decreased by \$434,570 before transfers and other financing sources during the current fiscal year.

Carroll County, Illinois

Management's Discussion and Analysis

Budgetary Highlights

The County's budget is prepared according to Illinois law and is based on accounting for certain transactions on a cash basis of accounting. A budget to actual schedule is provided as required supplementary information for the General Fund and major special revenue funds.

General Fund Budgetary Variances

Revenues

The most significant revenue sources for all funds during fiscal year 2018 continue to be property taxes and intergovernmental sources. Charges for services revenue for 2018 were \$523,631 compared with budgeted amount of \$603,346. The variance is due to the County collecting less county clerk fees than budgeted. Intergovernmental revenue for 2018 was \$1,740,574 compared to budgeted amount of \$1,651,639. The variance is due to the County collecting more local use tax than budgeted.

Expenditures

Personnel Services remains the highest expenditure in County operations. Government service requires people to provide both services and information to the citizens it supports. It is a sizeable expenditure; however, it is also a long-term investment. Benefit payments remain a significant portion of the total personnel services costs. Pension, FICA and Health Insurance rates have all affected the total cost of personnel services.

General control and administration expenditures for 2018 were \$1,264,077 compared with budgeted amount of \$1,340,171. The County over budgeted for medical insurance and judges, ballots, and supplies.

Illinois Municipal Retirement Fund Budgetary Variances

Revenues

The most significant revenue sources during fiscal year 2018 continue to be property taxes. Actual revenues equaled budgeted revenues.

Expenditures

Public safety expenditures for 2018 were \$139,868 compared to budgeted amount of \$157,408. The variance is because the County overbudgeted given decrease in 2018 SLEP IMRF contribution rate.

Carroll County, Illinois

Management's Discussion and Analysis

Matching Fund Budgetary Variances

Revenues

There were no significant variances compared to budget.

Expenditures

Transportation expenditures for 2018 were \$249,590 compared to budgeted amount of \$920,497. The variance is a result of the County over budgeting expenditures of projects to be identified.

County Highway Fund Budgetary Variances

Revenues

The most significant revenue sources during fiscal year 2018 continue to be property taxes. Other revenue for 2018 was \$49,487 compared to budgeted amount of \$14,900. The variance is a result of the County receiving more other income than budgeted.

Expenditures

Highway and bridges expenditures for 2018 were \$1,045,589 compared to budgeted amount of \$1,081,866. The variance is due to the County over budgeting for county highway maintenance.

Carroll County, Illinois

Management's Discussion and Analysis

Capital Assets and Debt Administration

Capital Assets

The County's investment in capital assets for its governmental activities at year end totaled \$6,337,662 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, equipment, and highway infrastructure such as roads and bridges. There were \$399,331 of capital asset additions recorded during the year and \$466,868 of depreciation charges were expensed on the total capital assets. More detailed information can be found in Note 5 of the financial statements.

Major capital asset events during the fiscal year included the following:

- Office furniture, equipment and vehicles = \$159,561
- Construction in progress = \$91,143

Net Book Value of Capital Assets at November 30		
	2018	2017
Land and other nondepreciable assets	\$132,132	\$85,032
Construction in progress	223,567	132,424
Buildings	233,062	242,949
Building improvements	870,085	831,541
Office furniture, equipment and vehicles	958,573	1,011,464
Infrastructure	3,920,243	4,101,789
Total	\$6,337,662	\$6,405,199

Debt Administration

At November 30, 2018, the County had \$204,236 in governmental activities long term debt which consisted of a capital lease payable and accrued compensated absences. See Note 12 for details of debt.

Governmental Activities Outstanding Debt at November 30		
	2018	2017
Capital lease payable	\$72,190	\$107,175
Accrued compensated absences	132,046	124,579
Notes payable	0	140,322
Total	\$204,236	\$372,076

Carroll County, Illinois

Management's Discussion and Analysis

Economic Factors

Unemployment is stable with very little change from December of 2017 at 4.2% to November of 2018 at 4.1%.

Based on the U.S. Census Bureau, the County's population for 2019 is estimated at 14,518; a decrease from the 2010 census of 15,387.

Municipal and Supplemental sales tax revenue are stable and have slightly increased since 2017. County property tax revenues collected in 2018 were approximately two percent more than the 2017 collection.

Requests for Information

This financial report provides a general over view of Carroll County, Illinois's finances for anyone interested in this government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

Diane Powers, County Treasurer
Carroll County, Illinois
301 North Main
Mount Carroll, IL 61053
Phone number (815) 244-0243

Basic Financial Statements

Carroll County, Illinois

Statement of Net Position

November 30, 2018

	Governmental Activities
Assets and Deferred Outflows of Resources	
Cash, deposits, and investments	\$5,118,282
Property taxes receivable	3,142,000
Accounts receivable	144,311
Due from other governments	506,587
Inventory	2,502
Prepaid items	57,367
Total current assets	8,971,049
Capital assets:	
Land and other nondepreciable assets	355,699
Depreciable property and equipment, net of depreciation	5,981,963
Total capital assets	6,337,662
Deferred outflows of resources:	
Deferred outflows of pension resources	997,562
Total assets and deferred outflows or resources	16,306,273
Liabilities and Deferred Inflows of Resources	
Current liabilities:	
Accounts payable and accrued payroll	574,872
Notes payable	0
Capital lease payable	35,720
Total current liabilities	610,592
Noncurrent liabilities:	
Accrued compensated absences	132,046
Capital lease payable	36,470
Net pension liability	87,064
Total noncurrent liabilities	255,580
Total liabilities	866,172
Deferred inflows of resources:	
Deferred inflows of pension resources	1,905,765
Unavailable property taxes	3,142,000
Total deferred inflows of resources	5,047,765
Total liabilities and deferred inflows of resources	5,913,937
Net Position	
Net investment in capital assets	6,265,472
Restricted	4,061,739
Unrestricted	65,125
Total net position	\$10,392,336

See Accompanying Notes to Basic Financial Statements.

Carroll County, Illinois

Statement of Activities

For the Year Ended November 30, 2018

					Net (Expense)
					Revenues and
					Change in Net
					Position
Functions/Programs	Expenses	Program Revenues			Total
		Charges for	Operating	Capital	
		Services	Grants and	Grants and	
			Contributions	Contributions	
Governmental activities:					
General government	\$1,788,785	\$368,529	\$40,129	\$0	\$(1,380,127)
Public safety	1,732,158	91,790	350,986	0	(1,289,382)
Judiciary and courts	1,068,777	301,347	269,891	0	(497,539)
Corrections	396,211	0	0	0	(396,211)
Transportation	2,570,547	226,349	588,882	372,562	(1,382,754)
Public health	420,361	90,203	182,715	0	(147,443)
Public welfare	703,789	0	237,185	0	(466,604)
Interest	5,080	0	0	0	(5,080)
Total governmental activities	\$8,685,708	\$1,078,218	\$1,669,788	\$372,562	(5,565,140)
General revenues:					
Taxes:					
Property taxes					3,039,179
Sales taxes					478,398
Income taxes					595,761
Public safety taxes					225,695
Other taxes					336,512
Unrestricted investment earnings					38,153
Miscellaneous					109,387
Total general revenues and transfers					4,823,085
Change in net position					(742,055)
Net position - Beginning of year					11,134,391
Net position - End of year					\$10,392,336

See Accompanying Notes to Basic Financial Statements.

Carroll County, Illinois

Balance Sheet - Governmental Funds

November 30, 2018

Assets	General	County Highway	Matching	Illinois Municipal Retirement	Other Governmental Funds	Total Governmental Funds
Cash, deposits, and investments	\$1,083,003	\$478,710	\$744,227	\$308,356	\$2,503,986	\$5,118,282
Accounts receivable	46,336	48,478	0	0	49,497	144,311
Property tax receivable	990,000	370,000	185,000	450,000	1,147,000	3,142,000
Due from other governments	243,198	0	0	0	263,389	506,587
Inventory	0	0	0	0	2,502	2,502
Prepaid items	26,000	0	0	0	31,367	57,367
Due from other funds	0	32,713	0	0	0	32,713
Total assets	\$2,388,537	\$929,901	\$929,227	\$758,356	\$3,997,741	\$9,003,762
Liabilities, Deferred Inflows of Resources, and Fund Balances						
Liabilities:						
Accounts payable	\$69,346	\$184,495	\$104	\$782	\$132,988	\$387,715
Accrued payroll	121,049	12,365	0	18,100	35,643	187,157
Due to other funds	0	0	0	0	32,713	32,713
Total liabilities	190,395	196,860	104	18,882	201,344	607,585
Deferred inflows of resources:						
Unavailable property taxes	990,000	370,000	185,000	450,000	1,147,000	3,142,000
Unavailable grant revenue	0	0	0	0	0	0
Total deferred inflows of resources	990,000	370,000	185,000	450,000	1,147,000	3,142,000
Fund balances:						
Nonspendable	26,000	0	0	0	33,869	59,869
Restricted	0	363,041	744,123	289,474	2,635,234	4,031,872
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	1,182,142	0	0	0	(19,706)	1,162,436
Total fund balances	1,208,142	363,041	744,123	289,474	2,649,397	5,254,177
Total liabilities, deferred inflows of resources and fund balances	\$2,388,537	\$929,901	\$929,227	\$758,356	\$3,997,741	\$9,003,762

See Accompanying Notes to Basic Financial Statements.

Carroll County, Illinois

Reconciliation of the Balance Sheet to the Statement of Net Position

For the Year Ended November 30, 2018

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds (previous page)	\$5,254,177
--	-------------

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the fund statements. Amounts reported for governmental activities in the statement of net position are:

Capital assets	\$12,942,830	
Accumulated depreciation	(6,605,168)	6,337,662

The net pension liability and the deferred outflows of resource and deferred inflows of resources related to pensions are only reported in the statement of net position:

Net pension liability	(87,064)	
Deferred outflows of resources related to pensions	997,562	
Deferred inflows of resources related to pensions	(1,905,765)	(995,267)

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds

Capital lease payable	(72,190)
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Compensated absences not due and payable from current resources are not reported in the governmental funds.

(132,046)

Total net position - governmental activities

\$10,392,336

See Accompanying Notes to Basic Financial Statements.

Carroll County, Illinois

Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

For the Year Ended November 30, 2018

	General	County Highway	Matching	Illinois Municipal Retirement	Other Governmental Funds	Total Governmental Funds
Revenues:						
Property taxes	\$942,820	\$349,195	\$174,598	\$449,310	\$1,123,256	\$3,039,179
Intergovernmental revenue	1,740,574	205,394	0	0	1,732,748	3,678,716
Charges for services	523,631	226,349	0	0	322,849	1,072,829
Licenses and permits	0	0	0	0	5,389	5,389
Interest	8,168	2,846	6,021	1,460	19,658	38,153
Other revenue	17,388	49,487	0	0	42,512	109,387
Total revenues	3,232,581	833,271	180,619	450,770	3,246,412	7,943,653
Expenditures:						
Current:						
General government and administration	1,174,919	0	0	87,088	368,881	1,630,888
Public safety	1,275,361	0	0	139,868	249,931	1,665,160
Judiciary and court related	763,428	0	0	80,124	115,930	959,482
Corrections	344,595	0	0	33,263	19,232	397,090
Transportation	1,000	818,102	211,236	47,533	1,108,905	2,186,776
Public health	0	0	0	281	376,170	376,451
Public welfare	18,690	0	0	888	685,038	704,616
Debt Service:						
Principal retirement	0	175,307	0	0	0	175,307
Interest	0	5,080	0	0	0	5,080
Capital outlay	89,158	47,100	38,354	0	224,719	399,331
Total expenditures	3,667,151	1,045,589	249,590	389,045	3,148,806	8,500,181
Excess of revenues over (under) expenditures	(434,570)	(212,318)	(68,971)	61,725	97,606	(556,528)
Other financing sources (uses)						
Transfers in	309,775	0	0	4,498	100,208	414,481
Transfers out	(13,000)	0	0	(22,636)	(378,845)	(414,481)
Net other financing sources (uses)	296,775	0	0	(18,138)	(278,637)	0
Net change in fund balances	(137,795)	(212,318)	(68,971)	43,587	(181,031)	(556,528)
Fund balances, beginning of year	1,345,937	575,359	813,094	245,887	2,830,428	5,810,705
Fund balances, end of year	\$1,208,142	\$363,041	\$744,123	\$289,474	\$2,649,397	\$5,254,177

See Accompanying Notes to Basic Financial Statements.

Carroll County, Illinois

Reconciliation of the Statements of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities

For the Year Ended November 30, 2018

Net change in fund balances - Governmental funds	\$(556,528)
--	-------------

Amounts reported for governmental activities in the statement of activities are different because:

The acquisition of capital assets is reported in the governmental funds as expenditures. However, for governmental activities, those costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expense in the statement of activities.

Capital outlays reported in governmental fund statements	\$399,331
Depreciation expense reported in statement of activities	(466,868)

Amount by which capital outlays are more (less) than depreciation in the current year	(67,537)
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In the statement of activities net pension obligations and deferred sources are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid) This year net pension liabilities and related deferred sources exceed the amount paid by.

	(285,830)
--	-----------

Some expenses reported in the statement of activities do not require use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Change in accrued compensated absences	(7,467)
Notes payable repayment	140,322
Capital lease repayment	34,985

Change in net position - Governmental activities	\$(742,055)
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See Accompanying Notes to Basic Financial Statements.

Carroll County, Illinois

Fiduciary Net Position - Fiduciary Fund

November 30, 2018

Assets	Agency Funds
Cash, deposits, and investments	\$697,167
Accounts receivable	45,843
Due from other governments	58,292
Total assets	\$801,302
Liabilities	
Accounts payable	\$71,432
Agency funds due to others	729,870
Total liabilities	\$801,302

See Accompanying Notes to Basic Financial Statements.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies

Introduction

The financial statements of Carroll County, Illinois (the "County") have been prepared in accordance with accounting principles generally accepted in the United States (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the County are described below.

The Financial Reporting Entity

This report includes all of the funds of the Carroll County, Illinois. The reporting entity for the County consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax-exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

Blended Component Unit - The 911 Fund serves all the citizens of the County. The budget and appropriation ordinance is approved by the 911 Board of Trustees, and the legal liability for any 911 Fund debt remains with the County. The 911 Fund is reported as a Special Revenue Fund.

Joint Venture

The County has entered into an intergovernmental agreement with Jo Daviess County, Illinois to establish an entity known as the Jo-Carroll Depot Local Redevelopment Authority (LRA). This LRA replaces an entity previously known as the Savanna Army Depot Local Redevelopment Authority. The former entity was charged with the authority to prepare a plan for the re-use of the Savanna Army Depot facilities in accordance with the Base Closure Community Redevelopment Assistance Act. The current LRA is charged with the authority to implement the re-use plan for the Savanna Army Depot and to modify the plan as may become necessary. Both Counties are

Carroll County, Illinois

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Joint Venture (Continued)

jointly and severally liable for all liabilities, debts and obligations of any kind incurred by the LRA. The County's share of LRA's operating expenses for the fiscal year ended November 30, 2018 was \$0. The agreement provides for the LRA to consent to an audit of its funds by either County as either County may direct. These financial statements are available through the Jo-Carroll Depot Local Redevelopment Authority offices in Savanna, Illinois.

Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) display information about the reporting government as a whole. These statements include all the financial activities of the County, except for the fiduciary funds. The fiduciary funds are only reported in the statements of fiduciary net position at the fund financial statement level. The governmental activities column incorporates data from governmental funds and internal service funds. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The City does not allocate indirect expenses to functions in the statement of activities. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds and blended component units. Separate statements for each fund category – governmental and fiduciary - are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

The County reports the following major governmental funds:

General Fund - This is the County's primary operating fund. The General Fund is used to account for all financial resources of the County except those which are required to be accounted for in another fund. This fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The services which are administered by the Department and accounted for in the general fund include general control and administration, county development, public safety, judiciary and court related public health, and other miscellaneous expenditures.

County Highway Fund – This fund is used to operate the County Highway Department, including, but not limited to salaries, supplies, and purchase of machinery and equipment.

County Matching Fund – This fund is used to match the costs relating to State and Federal highway projects, as well as other County projects.

Illinois Municipal Retirement Fund (IMRF) – This fund is used to pay retirement for SLEP and non-SLEP employees of the County.

County Matching Fund – This fund is used to match the costs relating to State and Federal highway projects, as well as other County projects.

Fiduciary:

- Agency Funds - These funds account for monies held by the County in a fiduciary capacity.

Measurement Focus and Basis of Accounting

Basis of Accounting

The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the County gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Measurement Focus and Basis of Accounting (Continued)

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available (susceptible to accrual). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers all imposed nonexchange revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the current fiscal year.

Expenditures are recognized when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Use of Estimates

The preparation of financial statements in accordance with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Budgetary Basis of Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles.

The appropriated budget is prepared by fund, function, and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Appropriations in all budgeted funds lapse at the end of the fiscal year.

Cash and Investments

The County considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. The County considers deposits with financial institutions, including nonnegotiable certificates of deposit, to be nonparticipating contracts reported at cost.

The cash balances of most of the County funds are pooled and invested. Each fund's share of the investment pool is reflected on its respective balance sheet.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices.

The County is a participant in the Local Government Investment Pool (LGIP) which is authorized in Illinois Compiled Statutes 30 ILCS 235 under the Public Funds Investment Act. The LGIP is not registered with the Securities Exchange Commission as an investment company. The LGIP operates and reports to participants on the amortized cost basis. LGIP pool shares are bought and redeemed at \$1 based on the amortized cost of the investments in LGIP. The investment is not subject to the fair value hierarchy disclosures.

Fair Value Measurements

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. A three-tier hierarchy prioritizes the inputs used in measuring fair value. These tiers include Level 1, defined as quoted market prices in active markets for identical assets or liabilities; Level 2, defined as inputs other than quoted market prices in active markets that are either directly or indirectly observable; and Level 3, defined as unobservable inputs; therefore, requiring an entity to develop its own assumptions. The asset's or liability's fair value measurement within the hierarchy is based on techniques that maximize the use of relevant observable inputs and minimizes the use of unobservable inputs.

Accounts Receivable

The County's property tax is levied each year on all taxable real property located in the County. The 2017 property tax levy is recorded as revenue by the County in accordance with the applicable measurement focus and basis of accounting for fiscal year 2018. The County must file its tax levy by the last Tuesday of December each year. The 2017 levy was approved on November 16, 2017. The 2018 levy was approved on November 15, 2018.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Accounts Receivable (Continued)

The township assessors are responsible for assessment of all taxable real property within the County. The County Clerk computes the annual tax of each parcel of real property and prepares tax books used by the County Collector as a basis for issuing tax bills to all taxpayers in the County.

Property taxes are collected by the County Treasurer, who remits to the units their respective share of the collections. Taxes levied in 2017 became due and payable in two installments, generally in July 2018 and September 2018. The owner of real property on January 1 (lien date) in any year is liable for taxes of that year.

Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased. The County's inventory consists of Health Department expendable immunization vaccines.

Prepaid items represent payments made by the County for which benefits extend beyond November 30, 2018. The costs of governmental fund type prepaid items are recorded as expenditures when consumed rather than when purchased.

Capital Assets

Purchased or constructed capital assets, including property, plant, equipment, and infrastructure (roads, bridges, and similar items), are reported at cost or estimated historical cost in the government-wide financial statements. The County defines capital assets as assets with an initial cost of more than \$5,000 and an estimated life in excess of one year.

Additions or improvements that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Expenditures for equipment, vehicles, real property acquisitions, improvements, and infrastructure are recorded as capital outlay. Donated assets are recorded at their acquisition value at the date of donation. Maintenance and repairs of a routine nature are charged to expenses/expenditures as incurred and are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Land improvements	1 - 20 years
Buildings	1 - 50 years
Building improvements	1 - 50 years
Vehicles	1 - 10 years
Office furniture and equipment	1 - 10 years
Infrastructure	1 - 40 years
Software	1 - 5 years

Carroll County, Illinois

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Capital Assets (Continued)

Capital assets not being depreciated include land and construction in progress.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expenses/expenditures) until then. In addition to liabilities, the statement of net position will sometimes report a separate section, deferred inflows of resources, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

Compensated Absences

Vacation

The County's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment upon separation from County service. The liability for such leave is reported as incurred in the government-wide and governmental fund financial statements. In the fund financial statements, the County also recognizes a short term liability for the portion of compensated absences that will be paid from available funds within 60 days after year end. The liability for compensated absences includes salary-related benefits, where applicable.

Sick Leave

Accumulated sick leave lapses when employees leave the employ of the County and, upon separation from service, no monetary obligation exists.

Pension Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Illinois Municipal Retirement Fund (IMRF) and additions to/deductions from IMRF's fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first.

Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance: This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Committed fund balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the County Board - the County's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the County Board removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance: This classification reflects the amounts constrained by the County's "intent" to be used for specific purposes, but the amounts are neither restricted nor committed. The County Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance: This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Fund Balances (Continued)

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

Subsequent Events

Subsequent events have been evaluated through February 15, 2019, which is the date the financial statements were available to be issued.

Note 2: Stewardship, Compliance, and Accountability

Excess of Expenditures Over Appropriations

The following individual functional areas incurred expenditures in excess of appropriations:

Fund	Amount
Community Mental Health	\$305
DUI Enforcement Equipment	\$595
Probation Service Fee	\$318
911	\$11,031
Historical Society	\$15

Deficit Fund Equity

As of November 30, 2018, the County Bridge had a deficit fund balance of \$(10,730), the Animal Control Fund had a deficit fund balance of \$(8,652), and the States Attorney Task Force Fund had a deficit fund balance of \$(324).

Note 3: Cash Deposit with Financial Institutions

Deposits

Custodial Credit Risk: Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. The County has a deposit policy for custodial credit risk. As of November 30, 2018, the County's bank balance was \$4,719,024 and the entire balance was insured and collateralized with securities in the County's name.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 4: Investments

As of November 30, 2018, the County had the following investments:

		(Fair Value)	
	Governmental	Statement of	
	Activities	Fiduciary Net	Total
		Position	
Illinois Funds Money Market Fund	\$1,352,445	\$0	\$1,352,445

Interest rate risk. Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The County has a specific policy on the interest rate risk at year-end.

Information about the sensitivity of the fair values of the County's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the County's investments by maturity:

Investment Type	Total	Remaining Maturity (In Years)			
		0-1	1-5	5-10	More Than 10
Local government investment pool	\$1,352,445	\$1,352,445	\$0	\$0	\$0

Credit risk. Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the actual rating as of year-end for each investment type:

Investment Type	Total as of November 30, 201				
		AAAm	AA	Aa	Unrated
Local government investment pool	\$1,352,445	\$1,352,445	\$0	\$0	\$0

Concentration of credit risk. The County's investment policy does not allow for an investment in any one issuer that is in excess of 5 percent of the County's total investments.

Custodial credit risk-investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

As of November 30, 2018, there are no investments with custodial credit risk in that all of its investments are insured.

Foreign Currency Risk. The County has no foreign currency risk for investments at year end.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 5: Capital Assets

The governmental activities capital asset activity for the year ended November 30, 2018 is as follows:

Governmental activities:	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
Capital assets, not being depreciated:					
Land	\$85,032	\$47,100	\$0	\$0	\$132,132
Construction in progress	132,424	91,143	0	0	223,567
Total capital assets, not being depreciated	217,456	138,243	0	0	355,699
Capital assets, being depreciated:					
Buildings	588,081	0	0	0	588,081
Building improvements	1,282,371	76,580	0	0	1,358,951
Office furniture, equipment and vehicle	4,846,415	159,561	469,653	0	4,536,323
Infrastructure	6,078,829	24,947	0	0	6,103,776
Total capital assets, being depreciated	12,795,696	261,088	469,653	0	12,587,131
Accumulated depreciation:					
Buildings	345,132	9,887	0	0	355,019
Building improvements	450,830	38,036	0	0	488,866
Office furniture, equipment and vehicle	3,834,951	212,452	469,653	0	3,577,750
Infrastructure	1,977,040	206,493	0	0	2,183,533
Total accumulated depreciation	6,607,953	466,868	469,653	0	6,605,168
Total capital assets, being depreciated, net	6,187,743	(205,780)	0	0	5,981,963
Governmental activities capital assets, net	\$6,405,199	\$(67,537)	\$0	\$0	\$6,337,662

Carroll County, Illinois

Notes to Basic Financial Statements

Note 5: Capital Assets (Continued)

Depreciation expense was charged to the governmental functions as follows:

General government and administration	\$50,637
Public safety	78,360
Judiciary and courts	9,780
Transportation	319,606
Public health	8,485
Total depreciation expense, governmental activities	\$466,868

Note 6: Retirement Plans

Illinois Municipal Retirement Fund

Plan Description - The County's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Benefits provided - IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 6: Retirement Plans (Continued)

Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Regular Personnel (Non-SLEP)

Employees Covered by the Benefit Terms - At December 31, 2017, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefits	43
Inactive plan member entitled to but not yet receiving benefits	23
Active employees	48
Total	114

Contributions - As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2017 was 11.81%. For the fiscal year ended November 30, 2018, the County contributed \$243,647 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2017, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2017:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 6: Retirement Plans (Continued)

- The **Inflation Rate** was assumed to be 2.50%.
- **Salary Increases** were expected to be 3.39% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from years 2014 to 2016.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2017:

<i>Asset Class</i>	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	38 %	6.85 %
International Equity	17 %	6.75 %
Fixed Income	27 %	3.00 %
Real Estate	8 %	5.75 %
Alternative Investments	9 %	2.65-7.35%
Cash Equivalents	1 %	2.25 %
Total	100 %	

Carroll County, Illinois

Notes to Basic Financial Statements

Note 6: Retirement Plans (Continued)

Single Discount Rate - A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.31%, and the resulting single discount rate is 7.50%.

Changes to Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2017	\$12,566,793	\$10,917,199	\$1,649,594
Changes for the year:			
Service Cost	211,479	0	211,479
Interest on the total pension liability	931,351	0	931,351
Changes of benefit terms	0	0	0
Differences between expected and actual experience of the total pension liability	(249,152)	0	(249,152)
Changes in assumptions	(388,483)	0	(388,483)
Contributions - employer	0	262,170	(262,170)
Contributions - employees	0	99,834	(99,834)
Net investment income	0	1,900,102	(1,900,102)
Benefit payments, including refunds of employee contributions	(509,048)	(509,048)	0
Other (net transfer)	0	(381,612)	381,612
Net Changes	(3,853)	1,371,446	(1,375,299)
Balance at December 31, 2017	\$12,562,940	\$12,288,645	\$274,295

Carroll County, Illinois

Notes to Basic Financial Statements

Note 6: Retirement Plans (Continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.50%)	Current Discount (7.50%)	1% Higher (8.50%)
Net Pension Liability	\$1,841,227	\$274,295	\$(1,019,743)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions – For the year ended November 30, 2018, the County recognized pension expense of \$551,726. At November 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	\$40,681	\$217,445
Changes in assumptions	86,467	320,762
Net difference between projected and actual earnings on pension plan investments	350,440	880,910
Total deferred amounts to be recognized in pension expense in future periods	477,588	1,419,117
Pension contributions made subsequent to the measurement date	224,922	0
Total deferred amounts related to pensions	\$702,510	\$1,419,117

The County reported \$224,922 as deferred outflows related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ending November 30, 2019.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 6: Retirement Plans (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Inflows of Resources
2019	\$(82,029)
2020	(214,512)
2021	(349,324)
2022	(295,664)
2023	0
Thereafter	0
Total	\$(941,529)

Sheriff's Law Enforcement (SLEP):

Employees Covered by the Benefit Terms - At December 31, 2017, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefits	13
Inactive plan member entitled to but not yet receiving benefits	8
Active employees	15
Total	36

Contributions - As set by statute, the County's Sheriff's Law Enforcement Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2017 was 15.34%. For the fiscal year ended November 30, 2018, the County contributed \$99,324 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2017, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 6: Retirement Plans (Continued)

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2017:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50%.
- **Salary Increases** were expected to be 3.39% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2014 valuation according to an experience study from years 2011 to 2013.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2017 (base year 2015). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2017:

Carroll County, Illinois

Notes to Basic Financial Statements

Note 6: Retirement Plans (Continued)

<i>Asset Class</i>	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	38 %	6.85 %
International Equity	17 %	6.75 %
Fixed Income	27 %	3.00 %
Real Estate	8 %	5.75 %
Alternative Investments	9 %	2.65-7.35%
Cash Equivalents	1 %	2.25 %
Total	100 %	

Single Discount Rate - A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.31%, and the resulting single discount rate is 7.50%.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 6: Retirement Plans (Continued)

Changes to Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2017	\$4,979,475	\$4,629,310	\$350,165
Changes for the year:			
Service Cost	118,621	0	118,621
Interest on the total pension liability	369,937	0	369,937
Differences between expected and actual experience of the total pension liability	4,032	0	4,032
Changes in assumptions	(80,299)	0	(80,299)
Contributions - employer	0	140,290	(140,290)
Contributions - employees	0	52,920	(52,920)
Net investment income	0	820,206	(820,206)
Benefit payments, including refunds of employee contributions	(212,574)	(212,574)	0
Other (net transfer)	0	(63,729)	63,729
Net Changes	199,717	737,113	(537,396)
Balance at December 31, 2017	\$5,179,192	\$5,366,423	\$(187,231)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.50%)	Current Discount (7.50%)	1% Higher (8.50%)
Net Pension Liability	\$403,952	\$(187,231)	\$(679,240)

Carroll County, Illinois

Notes to Basic Financial Statements

Note 6: Retirement Plans (Continued)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions – For the year ended November 30, 2018, the County recognized pension expense of \$118,072. At November 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	\$22,792	\$38,463
Changes in assumptions	33,888	67,286
Net difference between projected and actual earnings on pension plan investments	147,461	380,899
Total deferred amounts to be recognized in pension expense in future periods	204,141	486,648
Pension contributions made subsequent to the measurement date	90,911	0
Total deferred amounts related to pensions	\$295,052	\$486,648

The County reported \$90,911 as deferred outflows related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability for the measurement period ending November 30, 2019.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Inflows of Resources
2019	\$(28,538)
2020	(40,113)
2021	(109,763)
2022	(104,188)
2023	95
Thereafter	0
Total	\$(282,507)

Carroll County, Illinois

Notes to Basic Financial Statements

Note 7: Deferred Compensation Plan

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section (IRC) 457. The plan, available to all eligible County employees, permits them to defer a portion of their current salary until future years. The deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency. The plan has been amended to comply with IRC Section 457(g) which allowed for the plan to hold its assets in trust. Under this requirement, the County does not own the amount deferred by employees and, therefore, the asset and liability are not reflected in the financial statements.

Note 8: Other Post-Employment Benefits

The County has evaluated its potential other postemployment benefits liability. The County provides continued health insurance coverage at the active employer rate to all eligible employees in accordance with Illinois statutes, which creates an implicit subsidy of retiree health insurance. Former employees who choose to retain their rights to health insurance through the County are required to pay 100% of the current premium. However, only one former employees have chosen to stay in the County's current health insurance plan. Therefore, there has been low utilization and, therefore, an immaterial implicit subsidy to calculate in accordance with GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Additionally, the County has no former employees for whom the County was providing an explicit subsidy and no employees with agreements for future explicit subsidies upon retirement. Therefore, the County has not recorded any postemployment benefit liability as of November 30, 2018.

Note 9: Construction and Other Significant Commitments

Construction commitments. There are no significant construction commitments as of November 30, 2018.

Note 10: Risk Management

The County is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. In order to protect against such risks of loss, the County purchases insurance coverage. The maximum deductible in effect through these policies as of November 30, 2018 was \$2,000. During the year ended November 30, 2018, there were no significant reductions in coverage. Also, there have been no settlements which have exceeded insurance coverage in the past three years.

For risks of loss related to injuries to employees, the County purchases coverage through the Illinois Counties Risk Management Pool. Potentially the County could be assessed additional premiums for its share of any losses of the pool. Historically, the County has not been assessed any additional premiums.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 11: Lease Obligations

Capital lease

The County obtained a capital lease with Exchange State Bank for the purchase of a John Deere Grader in the amount of \$225,000 for the Highway Department. The scheduled minimum lease payment under the lease agreement includes interest of 2.10%.

Leased equipment under capital leases in capital assets, included the following:

Equipment	\$225,000
Less: accumulated depreciation	(71,250)
Total	\$153,750

The future minimum lease obligations and the net present value of these minimum lease payments as November 30, 2018 of were as follows:

For the Year Ended November 30, 2018

2019	\$37,236
2020	37,236
Less imputed interest	(2,282)
Total	\$72,190

Operating Lease

The County leases various software under an operating lease agreement which expires in 2020. Total lease expense paid for November 30, 2018 was \$42,511. The following is a schedule of future minimum lease payments under operating leases at November 30, 2018:

Fiscal Year Ended November 30

2019	\$42,512
2020	23,344
Total minimum lease payments	\$65,856

Carroll County, Illinois

Notes to Basic Financial Statements

Note 12: Long-Term Debt

On January 20, 2017, the County obtained a \$140,322 loan from First State Bank Shannon-Polo for the purchase of two 2017 International Series 7500 Tandem Axle Dump Trucks, with an interest rate of 2.00% payable in one annual installment due on January 29, 2018.

Long term liability activity for the year ended November 30, 2018, is as follows:

	Beginning Balance	Increase	Decrease	Ending Balance	Amounts Due Within One Year
Governmental activities:					
Capital lease payable	\$107,175	\$0	\$(34,985)	\$72,190	\$35,720
Note payable	140,322	0	(140,322)	0	0
Accrued compensated absences	124,579	148,426	(140,959)	132,046	0
Totals	\$372,076	\$148,426	\$(316,266)	\$204,236	\$35,720

The County is subject to a debt limitation of 5.75% of its assessed valuation of \$349,753,511. As of November 30, 2018, the County had \$20,110,827 of remaining legal debt margin.

Note 13: Net Position

Net position reported on the government wide statement of net position at November 30, 2018, includes the following:

Governmental Activities:

Net investment in capital assets:

Land and other non-depreciable assets	\$355,699
Other capital assets, net of accumulated depreciation	5,981,963
Less: Related long-term debt outstanding (net of unspent proceeds of debt)	(72,190)

Total net investment in capital assets	6,265,472
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Restricted:

State statutes and enabling legislation	4,046,960
Externally imposed by grantors	14,779

Total restricted	4,061,739
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Unrestricted	65,125
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Total governmental activities net position	\$10,392,336
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Carroll County, Illinois

Notes to Basic Financial Statements

Note 14: Fund Balance

According to Government Accounting Standards, fund balances are to be classified into five major classifications; Nonspendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance. Below are definitions of the how these balances are reported.

Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts. The County has nonspendable balances at year end that are listed below.

Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Examples of these restrictions could be those imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The County has restricted balances at year end that are listed below.

Committed Fund Balance

The County commits fund balance by making motions or passing resolution to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contract requirements. The County has no committed balances at year end.

Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the County's intent to be used for a specific purpose, but are neither restricted nor committed. Intent may be expressed by the Board to assign amounts to be used for specific purposes. The County has no assigned balances at year end.

Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the General Fund for amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund and for funds with negative fund balances.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 14: Fund Balance (Continued)

Nonspendable Fund Balance

Major Funds:

General - Prepaid Items	\$26,000
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Nonmajor Funds:

Veteran's Assistance - Prepaid Item	29,867
Vital Records Automation - Prepaid Items	1,500
County Health - Inventory	2,502

Total nonspendable fund balance	\$59,869
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Restricted Fund Balance

Major Funds:

State statutes and enabling legislation:

County Highway	\$363,041
Matching	744,123
Illinois Municipal Retirement	289,474

Nonmajor Funds:

State statutes and enabling legislation:

911	294,659
Veteran's Assistance	0
Motor Fuel Tax	391,744
Community Mental Health	2,960
State's Attorney Drug Fines and Forfeiture	23,050
Senior Citizen	5,294
Social Security	369,228
Tourism Promotion	37,194
Maintenance and Child Support	152,373
Court Automation	30,306
Law Library	11,380
Electronic Monitoring	4,344
Probation Service Fee	40,677
Document Storage Fee	14,667
State's Attorney VOCA	2,555
Geographic Information Systems	41,199
Tax Sale Automation	14,436
DUI Enforcement Equipment	10,408
Geographic Information Systems Fee Resolution	9,188
County Recorder's Automation	92,984

Carroll County, Illinois

Notes to Basic Financial Statements

Note 14: Fund Balance (Continued)

Vital Records Automation	27,202
Liability Insurance	532,583
County Health Department	344,484
Public Tax Safety	64,769
Pet Population Control	11,062
Squad Car Acquisition and Maintenance	7,513
Victims Impact	5,304
Failure to Appear	10,326
Circuit Clerk Operation and Administration	8,873
Sex Offender Registry	3,068
Coroners Fees	24,522
Court Security Fee	34,658
Externally imposed by grantors:	
Grant	12,224
Transportation Grant	0
Total restricted fund balance	\$4,031,872
Major Fund -	
General Fund	\$1,182,142
Non-Major Fund -	
County Bridge	(10,730)
Animal Control	(8,652)
States Attorney Task Force	(324)
Total unassigned fund balance	\$1,162,436

Carroll County, Illinois

Notes to Basic Financial Statements

Note 15: Interfund Receivables/Payables

Individual fund interfund receivable and payable balances. Balances at November 30, 2018 were as follows:

Receivable Fund	Payable Fund	Amount
County Highway	Nonmajor governmental funds	\$32,713
Total		\$32,713

The interfund loan was to eliminate negative cash within the County Bridge and Animal Control funds.

Note 16: Interfund Transfers

Below are the interfund transfers as of November 30, 2018:

Fund	Transfer In	Transfer Out
Major funds -		
General Fund	\$309,775	\$13,000
Illinois Municipal Retirement Fund	4,498	22,636
Nonmajor governmental funds	100,208	378,845
Total	\$414,481	\$414,481

All transfers were made to simplify cash flows within the County and for budgeted capital outlays and accumulation of funds for future needs of the County.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 17: Impact of Pending Accounting Principles

GASB Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68, and No. 73* amends the required the presentation to include the covered payroll, defined as the payroll on which contributions to a pension plan are based, and ratios that use that measure. The requirements of this Statement are effective for reporting period in which the measurement date of the pension liability is after June 15, 2017. The County has not determined the effect of this Statement.

GASB Statement No. 83, *Certain Asset Retirement Obligations* establishes criteria for determining the timing and pattern recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations, and requires the current value of a government's asset retirement obligations to be adjusted for the effects of general inflation or deflation at least annually. The requirements of this Statement are effective for reporting period in which the measurement date of the pension liability is after June 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 84, *Fiduciary Activities* establishes criteria for identifying fiduciary activities of all state and local governments. This statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 85, *Omnibus 2017*, addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other post-employment benefits [OPEB]). The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. The County has not determined the effect of this Statement.

GASB Statement No. 86, *Certain Debt Extinguishment Issues*, improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources are placed in an irrevocable trust for the sole purpose of extinguishing debt. The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. The County has not determined the effect of this Statement.

GASB Statement No. 87, *Leases*, improves accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The County has not determined the effect of this Statement.

GASB Statement No. 88, *Certain Disclosures Related to Debt*, including Direct Borrowings and Direct Placements, clarifies which liabilities governments should include when disclosing information related to debt. This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. The County has not determined the effect of this Statement.

Carroll County, Illinois

Notes to Basic Financial Statements

Note 17: Impact of Pending Accounting Principles (Continued)

GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*, provides more relevant information about capital assets and the cost of borrowing for a reporting period. This Statement's objectives are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The County has not determined the effect of this Statement.

GASB Statement No. 90, *Majority Equity Interests an amendment of GASB Statements No. 14 and No. 61*, improves accounting and financial reporting by presenting majority equity interest in legally separate organizations that were previously reported inconsistently. This Statement defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

Required Supplementary Information

Carroll County, Illinois

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - General Fund

For the Year Ended November 30, 2018

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues:			
Property taxes	\$950,900	\$942,820	\$(8,080)
Intergovernmental revenue	1,651,639	1,740,574	88,935
Charges for services	603,346	523,631	(79,715)
Interest	5,000	8,168	3,168
Other revenue	34,200	17,388	(16,812)
Total revenues	3,245,085	3,232,581	(12,504)
Expenditures:			
General control and administration	1,340,171	1,264,077	76,094
Public safety	1,283,518	1,275,361	8,157
Judiciary and court related	764,734	763,428	1,306
Corrections	328,282	344,595	(16,313)
Transportation	1,500	1,000	500
Public health	0	0	0
Public welfare	25,486	18,690	6,796
Total expenditures	3,743,691	3,667,151	76,540
Excess of revenues over (under) expenditures	(498,606)	(434,570)	64,036
Other financing sources (uses):	0	0	0
Transfers in	320,672	309,775	(10,897)
Transfers out	(13,000)	(13,000)	0
Net other financing sources (uses)	307,672	296,775	(10,897)
Net change in fund balance	<u>\$(190,934)</u>	<u>(137,795)</u>	<u>\$53,139</u>
Fund balances, beginning of year		<u>1,345,937</u>	
Fund balances, end of year		<u><u>\$1,208,142</u></u>	

See Notes to Required Supplementary Information.

Carroll County, Illinois

Statement of Revenues, Expenditures, and Changes in Fund Balance -

Budget and Actual - Highway Fund

For the Year Ended November 30, 2018

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues:			
Property taxes	\$365,200	\$349,195	\$(16,005)
Intergovernmental revenue	186,000	205,394	19,394
Charges for services	200,400	226,349	25,949
Licenses and permits	0	0	0
Interest	800	2,846	2,046
Other revenue	14,900	49,487	34,587
Total revenues	767,300	833,271	65,971
Expenditures:			
General control and administration	0	0	0
Public safety	0	0	0
Judiciary and court related	0	0	0
Transportation	1,081,866	1,045,589	36,277
Public health	0	0	0
Public welfare	0	0	0
Total expenditures	1,081,866	1,045,589	36,277
Excess of revenues over (under) expenditures	(314,566)	(212,318)	102,248
Other financing sources (uses):	0	0	0
Transfers in	0	0	0
Transfers out	0	0	0
Net other financing sources (uses)	0	0	0
Net change in fund balance	<u>\$(314,566)</u>	(212,318)	<u>\$102,248</u>
Fund balances, beginning of year		575,359	
Fund balances, end of year		<u>\$363,041</u>	

See Notes to Required Supplementary Information.

Carroll County, Illinois

Statement of Revenues, Expenditures, and Changes in Fund Balance -

Budget and Actual - Matching Fund

For the Year Ended November 30, 2018

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues:			
Property taxes	\$180,100	\$174,598	\$(5,502)
Intergovernmental revenue	0	0	0
Charges for services	0	0	0
Licenses and permits	0	0	0
Interest	2,000	6,021	4,021
Other revenue	0	0	0
Total revenues	182,100	180,619	(1,481)
Expenditures:			
General control and administration	0	0	0
Public safety	0	0	0
Judiciary and court related	0	0	0
Corrections	0	0	0
Transportation	920,497	249,590	670,907
Public health	0	0	0
Public welfare	0	0	0
Total expenditures	920,497	249,590	670,907
Excess of revenues over (under) expenditures	(738,397)	(68,971)	669,426
Other financing sources (uses):	0	0	0
Transfers in	0	0	0
Transfers out	0	0	0
Net other financing sources (uses)	0	0	0
Net change in fund balance	<u>\$(738,397)</u>	(68,971)	<u>\$669,426</u>
Fund balances, beginning of year		813,094	
Fund balances, end of year		<u>\$744,123</u>	

See Notes to Required Supplementary Information.

Carroll County, Illinois

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Illinois Municipal Retirement Fund

For the Year Ended November 30, 2018

	Original and Final Budget	Actual	Variance Positive (Negative)
Revenues:			
Property taxes	\$450,300	\$449,310	\$(990)
Intergovernmental revenue	0	0	0
Charges for services	0	0	0
Licenses and permits	0	0	0
Interest	500	1,460	960
Other revenue	0	0	0
Total revenues	450,800	450,770	(30)
Expenditures:			
General control and administration	98,009	87,088	10,921
Public safety	157,408	139,868	17,540
Judiciary and court related	90,171	80,124	10,047
Corrections	37,434	33,263	4,171
Transportation	53,494	47,533	5,961
Public health	316	281	35
Public welfare	1,000	888	112
Total expenditures	437,832	389,045	48,787
Excess of revenues over (under) expenditures	12,968	61,725	48,757
Other financing sources (uses):			
Transfers in	6,268	4,498	(1,770)
Transfers out	(22,636)	(22,636)	0
Net other financing sources (uses)	(16,368)	(18,138)	(1,770)
Net change in fund balance	<u>\$(3,400)</u>	43,587	<u>\$46,987</u>
Fund balances, beginning of year		245,887	
Fund balances, end of year		<u>\$289,474</u>	

See Notes to Required Supplementary Information.

Carroll County, Illinois

Schedules of Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF Regular Plan - Last 10 Calendar Years
(Schedule to be Built Prospectively from 2014)

Calendar year ending December 31,	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Total pension liability:										
Service cost	\$211,479	\$225,997	\$223,551	\$235,052						
Interest on the total pension liability	931,351	884,445	844,274	759,959						
Benefit changes	0	0	0	0						
Difference between expected and actual experience	(249,152)	25,667	(60,454)	136,774						
Assumption changes	(388,483)	(30,640)	14,957	429,979						
Benefit payments and refunds	(509,048)	(499,619)	(443,251)	(390,316)						
Net change in total pension liability	(3,853)	605,850	579,077	1,171,448						
Total pension liability - beginning	12,566,793	11,960,943	11,381,866	10,210,418						
Total pension liability - ending (a)	\$12,562,940	\$12,566,793	\$11,960,943	\$11,381,866						
Plan fiduciary net position:										
Employer contributions	\$262,170	\$308,195	\$301,109	\$293,354						
Employee contributions	99,834	93,100	93,542	92,647						
Pension plan net investment income	1,900,102	705,250	51,211	588,000						
Benefit payments and refunds	(509,048)	(499,619)	(443,251)	(390,316)						
Other	(381,612)	76,343	(35,229)	41,358						
Net change in plan fiduciary net position	1,371,446	683,269	(32,618)	625,043						
Plan fiduciary net position - beginning	10,917,199	10,233,930	10,266,548	9,641,505						
Plan fiduciary net position - ending (b)	\$12,288,645	\$10,917,199	\$10,233,930	\$10,266,548						
Net pension liability (asset) - Ending (a) - (b)	\$274,295	\$1,649,594	\$1,727,013	\$1,115,318						
Plan fiduciary net position as a percentage of total pension liability	97.82%	86.87%	85.56%	90.20%						
Covered valuation payroll	\$2,067,911	\$2,066,163	\$2,074,773	\$2,004,567						
Net pension liability as a percentage of covered valuation payroll	13.26%	79.84%	83.24%	55.64%						

The County implemented GASB Statement No. 68 in November 30, 2015.
See Notes to Required Supplementary Information.

Carroll County, Illinois

Schedules of Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF SLEP Plan - Last 10 Calendar Years

(Schedule to be Built Prospectively from 2014)

Calendar Year ending December 31,	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Total pension liability:										
Service cost	\$118,621	\$119,567	\$132,357	\$135,571						
Interest on the total pension liability	369,937	348,819	331,999	304,438						
Benefit changes	0	0	0	0						
Difference between expected and actual experience	4,032	29,337	(54,068)	(34,557)						
Assumption changes	(80,299)	(5,482)	5,393	94,344						
Benefit payments and refunds	(212,574)	(220,233)	(137,369)	(124,046)						
Net change in total pension liability	199,717	272,008	278,312	375,750						
Total pension liability - beginning	4,979,475	4,707,467	4,429,155	4,053,405						
Total pension liability - ending (a)	\$5,179,192	\$4,979,475	\$4,707,467	\$4,429,155						
Plan fiduciary net position:										
Employer contributions	\$140,290	\$136,111	\$114,848	\$118,513						
Employee contributions	52,920	50,401	66,088	52,782						
Pension plan net investment income	820,206	295,879	21,605	245,249						
Benefit payments and refunds	(212,574)	(220,233)	(137,369)	(124,046)						
Other	(63,729)	83,676	(80,922)	9,875						
Net change in plan fiduciary net position	737,113	345,834	(15,750)	302,373						
Plan fiduciary net position - beginning	4,629,310	4,283,476	4,299,226	3,996,853						
Plan fiduciary net position - ending (b)	\$5,366,423	\$4,629,310	\$4,283,476	\$4,299,226						
Net pension liability (asset) - Ending (a) - (b)	(187,231)	350,165	423,991	129,929						
Plan fiduciary net position as a percentage of total pension liability	103.62%	92.97%	90.99%	97.07%						
Covered valuation payroll	\$705,597	\$672,016	\$690,766	\$696,800						
Net pension liability as a percentage of covered valuation payroll	(26.54)%	52.11%	61.38%	18.65%						

The County implemented GASB Statement No. 68 in November 30, 2015.

See Notes to Required Supplementary Information.

Carroll County, Illinois

Multiyear Schedule of Contributions

Last 10 Fiscal Years

Regular Plan

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2018	\$243,647	\$243,647	\$0	\$2,028,229	12.01%
2017	244,114	244,114	0	2,058,545	11.86%
2016	257,033	257,033	0	2,064,551	12.45%
2015	250,378	250,378	0	2,068,145	12.11%

* Estimated based on 12.03% 2018 calendar year contribution rate, 11.81% 2017 calendar year contribution rate, and covered valuation payroll of \$2,028,229.

* The County implemented GASB Statement No. 68 in 11/30/15.

SLEP Plan

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2018	\$99,324	\$99,324	\$0	\$690,584	14.38%
2017	107,592	107,592	0	699,897	15.37%
2016	105,300	105,300	0	664,549	15.85%
2015	115,355	115,355	0	695,032	16.60%

* Estimated based on contribution rate of 10.10% 2018 calendar year contribution rate, 15.34% 2017 calendar year contribution rate, and covered valuation payroll of \$690,584.

* The County implemented GASB Statement No. 68 in 11/30/15.

See Notes to Required Supplementary Information.

Carroll County, Illinois

Notes to Required Supplementary Information

Note 1: Basis of Accounting

Annual budgets are adopted for all governmental funds using the modified accrual basis of accounting, which is consistent with generally accepted accounting principles.

Note 2: Excess of Disbursements Over Appropriations

There were no major funds that had excess of expenditures over appropriations for fiscal year 2018.

Note 3: Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2017 Contribution Rate for IMRF *

Valuation date:

Notes Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

Methods and Assumptions Used to Determine 2017 Contribution Rates:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	Non-Taxing bodies: 10-year rolling period. Taxing bodies (Regular, SLEP and ECO groups): 26-year closed period until remaining period. Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI. SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 21 years for most employers (two employers were financed over 30 years).
Asset Valuation Method	5-Year smoothed market; 20% corridor
Wage Growth	3.50%

Carroll County, Illinois

Notes to Required Supplementary Information

Note 3: Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2017 Contribution Rate for IMRF * (Continued)

Price Inflation	2.75% - approximate; No explicit price inflation assumption is used in this valuation
Salary Increases	3.75% to 14.50% including inflation
Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2014 valuation pursuant to an experience study of the period 2011-2013.
Mortality	For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Other Information:

Notes	There were no benefit changes during the year.
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* Based on Valuation Assumptions used in the December 31, 2015 actuarial valuation.

Supplementary Information

Carroll County, Illinois

Combining Nonmajor Governmental Funds Balance Sheet

November 30, 2018

Assets	Total Nonmajor Governmental	County Bridge	Special Revenue Funds				Community Mental Health
			911	Veteran's Assistance	Motor Fuel Tax		
Cash, deposits, and investments	\$2,503,986	\$0	\$266,529	\$0	\$368,573		\$3,000
Accounts receivable	49,497	14,567	0	0	0		0
Property tax receivable	1,147,000	185,000	0	44,800	0		355,000
Due from other governments	263,389	0	77,449	0	28,955		0
Inventory	2,502	0	0	0	0		0
Prepaid items	31,367	0	0	29,867	0		0
Total assets	\$3,997,741	\$199,567	\$343,978	\$74,667	\$397,528		\$358,000
Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)							
Liabilities:							
Accounts payable	\$132,988	\$936	\$49,319	\$0	\$0		\$40
Accrued payroll	35,643	0	0	0	5,784		0
Due to other funds	32,713	24,361	0	0	0		0
Total liabilities	201,344	25,297	49,319	0	5,784		40
Deferred inflows of resources:							
Unavailable property taxes	1,147,000	185,000	0	44,800	0		355,000
Total deferred inflows of resources	1,147,000	185,000	0	44,800	0		355,000
Fund balances:							
Nonspendable	33,869	0	0	29,867	0		0
Restricted	2,635,234	0	294,659	0	391,744		2,960
Assigned	0	0	0	0	0		0
Unassigned	(19,706)	(10,730)	0	0	0		0
Total fund balances	2,649,397	(10,730)	294,659	29,867	391,744		2,960
Total liabilities, deferred inflows of resources and fund balances	\$3,997,741	\$199,567	\$343,978	\$74,667	\$397,528		\$358,000

Carroll County, Illinois

Combining Nonmajor Governmental Funds Balance Sheet

November 30, 2018

Assets	Special Revenue Funds				
	State's Attorney Drug Fines and Forfeiture	Senior Citizen	Social Security	Agriculture Co-op Extension	Tourism Promotion
Cash, deposits, and investments	\$23,050	\$5,294	\$381,038	\$0	\$37,194
Accounts receivable	0	0	0	0	0
Property tax receivable	0	87,000	247,000	75,000	0
Due from other governments	0	0	0	0	0
Inventory	0	0	0	0	0
Prepaid items	0	0	0	0	0
Total assets	\$23,050	\$92,294	\$628,038	\$75,000	\$37,194
Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)					
Liabilities:					
Accounts payable	\$0	\$0	\$0	\$0	\$0
Accrued payroll	0	0	11,810	0	0
Due to other funds	0	0	0	0	0
Total liabilities	0	0	11,810	0	0
Deferred inflows of resources:					
Unavailable property taxes	0	87,000	247,000	75,000	0
Total deferred inflows of resources	0	87,000	247,000	75,000	0
Fund balances:					
Nondisposable	0	0	0	0	0
Restricted	23,050	5,294	369,228	0	37,194
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0	0	0
Total fund balances	23,050	5,294	369,228	0	37,194
Total liabilities, deferred inflows of resources and fund balances	\$23,050	\$92,294	\$628,038	\$75,000	\$37,194

Carroll County, Illinois

Combining Nonmajor Governmental Funds Balance Sheet

November 30, 2018

Assets	Special Revenue Funds				
	Maintenance and Child Support	Court Automation	Law Library	Electronic Monitoring	Probation Service Fee
Cash, deposits, and investments	\$152,373	\$28,914	\$11,255	\$4,344	\$40,981
Accounts receivable	0	1,592	125	0	725
Property tax receivable	0	0	0	0	0
Due from other governments	0	0	0	0	0
Inventory	0	0	0	0	0
Prepaid items	0	0	0	0	0
Total assets	\$152,373	\$30,506	\$11,380	\$4,344	\$41,706
Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)					
Liabilities:					
Accounts payable	\$0	\$200	\$0	\$0	\$1,029
Accrued payroll	0	0	0	0	0
Due to other funds	0	0	0	0	0
Total liabilities	0	200	0	0	1,029
Deferred inflows of resources:					
Unavailable property taxes	0	0	0	0	0
Total deferred inflows of resources	0	0	0	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	152,373	30,306	11,380	4,344	40,677
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0	0	0
Total fund balances	152,373	30,306	11,380	4,344	40,677
Total liabilities, deferred inflows of resources and fund balances	\$152,373	\$30,506	\$11,380	\$4,344	\$41,706

Carroll County, Illinois

Combining Nonmajor Governmental Funds Balance Sheet

November 30, 2018

	Special Revenue Funds				
	Document Storage Fee	State's Attorney VOCA	Geographic Information Systems	Animal Control	Tax Sale Automation
Assets					
Cash, deposits, and investments	\$13,089	\$3,371	\$44,132	\$0	\$14,436
Accounts receivable	1,578	0	0	0	0
Property tax receivable	0	0	0	0	0
Due from other governments	0	0	0	0	0
Inventory	0	0	0	0	0
Prepaid items	0	0	0	0	0
Total assets	\$14,667	\$3,371	\$44,132	\$0	\$14,436
Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)					
Liabilities:					
Accounts payable	\$0	\$0	\$56	\$300	\$0
Accrued payroll	0	816	2,877	0	0
Due to other funds	0	0	0	8,352	0
Total liabilities	0	816	2,933	8,652	0
Deferred inflows of resources:					
Unavailable property taxes	0	0	0	0	0
Total deferred inflows of resources	0	0	0	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	14,667	2,555	41,199	0	14,436
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0	(8,652)	0
Total fund balances	14,667	2,555	41,199	(8,652)	14,436
Total liabilities, deferred inflows of resources and fund balances	\$14,667	\$3,371	\$44,132	\$0	\$14,436

Carroll County, Illinois

Combining Nonmajor Governmental Funds Balance Sheet

November 30, 2018

	Special Revenue Funds				
	DUI Enforcement Equipment	Geographic Information Systems Fee Resolution	County Recorder's Automation	Vital Records Automation	Liability Insurance
Assets					
Cash, deposits, and investments	\$8,897	\$5,559	\$90,502	\$27,017	\$532,583
Accounts receivable	1,511	3,629	2,702	185	0
Property tax receivable	0	0	0	0	137,000
Due from other governments	0	0	0	0	0
Inventory	0	0	0	0	0
Prepaid items	0	0	0	1,500	0
Total assets	\$10,408	\$9,188	\$93,204	\$28,702	\$669,583
Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)					
Liabilities:					
Accounts payable	\$0	\$0	\$220	\$0	\$0
Accrued payroll	0	0	0	0	0
Due to other funds	0	0	0	0	0
Total liabilities	0	0	220	0	0
Deferred inflows of resources:					
Unavailable property taxes	0	0	0	0	137,000
Total deferred inflows of resources	0	0	0	0	137,000
Fund balances:					
Nondisposable	0	0	0	1,500	0
Restricted	10,408	9,188	92,984	27,202	532,583
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0	0	0
Total fund balances	10,408	9,188	92,984	28,702	532,583
Total liabilities, deferred inflows of resources and fund balances	\$10,408	\$9,188	\$93,204	\$28,702	\$669,583

Carroll County, Illinois

Combining Nonmajor Governmental Funds Balance Sheet

November 30, 2018

Assets	Special Revenue Funds				
	County Health Department	Grant	State's Attorney Task Force	Public Tax Safety	Pet Population Control
Cash, deposits, and investments	\$319,012	\$12,224	\$99	\$5,941	\$11,062
Accounts receivable	19,515	0	0	500	0
Property tax receivable	10,000	0	0	0	0
Due from other governments	26,064	0	0	58,328	0
Inventory	2,502	0	0	0	0
Prepaid items	0	0	0	0	0
Total assets	\$377,093	\$12,224	\$99	\$64,769	\$11,062
Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)					
Liabilities:					
Accounts payable	\$7,071	\$0	\$242	\$0	\$0
Accrued payroll	13,036	0	181	0	0
Due to other funds	0	0	0	0	0
Total liabilities	20,107	0	423	0	0
Deferred inflows of resources:					
Unavailable property taxes	10,000	0	0	0	0
Total deferred inflows of resources	10,000	0	0	0	0
Fund balances:					
Nonspendable	2,502	0	0	0	0
Restricted	344,484	12,224	0	64,769	11,062
Assigned	0	0	0	0	0
Unassigned	0	0	(324)	0	0
Total fund balances	346,986	12,224	(324)	64,769	11,062
Total liabilities, deferred inflows of resources and fund balances	\$377,093	\$12,224	\$99	\$64,769	\$11,062

Carroll County, Illinois

Combining Nonmajor Governmental Funds Balance Sheet

November 30, 2018

	Special Revenue Funds			
	Squad Car Acquisition and Maintenance	Victims Impact Fund	Transportation Grant	Failure to Appear
Assets				
Cash, deposits, and investments	\$7,393	\$5,304	\$0	\$10,326
Accounts receivable	120	0	0	0
Property tax receivable	0	0	0	0
Due from other governments	0	0	72,593	0
Inventory	0	0	0	0
Prepaid items	0	0	0	0
Total assets	\$7,513	\$5,304	\$72,593	\$10,326
Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)				
Liabilities:				
Accounts payable	\$0	\$0	\$72,593	\$0
Accrued payroll	0	0	0	0
Due to other funds	0	0	0	0
Total liabilities	0	0	72,593	0
Deferred inflows of resources:				
Unavailable property taxes	0	0	0	0
Total deferred inflows of resources	0	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	7,513	5,304	0	10,326
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balances	7,513	5,304	0	10,326
Total liabilities, deferred inflows of resources and fund balances	\$7,513	\$5,304	\$72,593	\$10,326

Carroll County, Illinois

Combining Nonmajor Governmental Funds Balance Sheet

November 30, 2018

	Special Revenue Funds				
	Circuit Clerk Operation and Administration	Sex Offender Registry	Historical Society	Coroners Fees	Court Security Fee
Assets					
Cash, deposits, and investments	\$8,766	\$3,068	\$0	\$24,322	\$34,338
Accounts receivable	107	0	0	200	2,441
Property tax receivable	0	0	6,200	0	0
Due from other governments	0	0	0	0	0
Inventory	0	0	0	0	0
Prepaid items	0	0	0	0	0
Total assets	\$8,873	\$3,068	\$6,200	\$24,522	\$36,779
Liabilities, Deferred Inflows of Resources, and Fund Balances (Deficits)					
Liabilities:					
Accounts payable	\$0	\$0	\$0	\$0	\$982
Accrued payroll	0	0	0	0	1,139
Due to other funds	0	0	0	0	0
Total liabilities	0	0	0	0	2,121
Deferred inflows of resources:					
Unavailable property taxes	0	0	6,200	0	0
Total deferred inflows of resources	0	0	6,200	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	8,873	3,068	0	24,522	34,658
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0	0	0
Total fund balances	8,873	3,068	0	24,522	34,658
Total liabilities, deferred inflows of resources and fund balances	\$8,873	\$3,068	\$6,200	\$24,522	\$36,779

Carroll County, Illinois

Combining Nonmajor Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2018

	Total Nonmajor Governmental	Special Revenue Funds				
		County Bridge	911	Veteran's Assistance	Motor Fuel Tax	Community Mental Health
Revenues:						
Property taxes	\$1,123,256	\$174,598	\$0	\$44,731	\$0	\$344,482
Intergovernmental revenue	1,732,748	195,099	313,203	0	560,951	0
Charges for services	322,849	0	0	0	0	0
Licenses and permits	5,389	0	0	0	0	0
Interest	19,658	1,116	707	0	2,997	409
Other revenue	42,512	0	0	0	0	0
Total revenues	3,246,412	370,813	313,910	44,731	563,948	344,891
Expenditures:						
Current:						
General control and administration	368,881	0	0	0	0	0
Public safety	249,931	0	100,708	0	0	0
Judiciary and court related	115,930	0	0	0	0	0
Corrections	19,232	0	0	0	0	0
Transportation	1,108,905	584,576	0	0	496,846	0
Public health	376,170	0	0	0	0	0
Public welfare	685,038	0	0	14,864	0	347,585
Debt service:						
Principal retirement	0	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0	0
Capital outlay	224,719	77,736	89,823	0	0	0
Total expenditures	3,148,806	662,312	190,531	14,864	496,846	347,585
Excess (deficiency) of revenues over expenditures	97,606	(291,499)	123,379	29,867	67,102	(2,694)
Other financing sources (uses):						
Transfers in	100,208	0	0	0	0	0
Transfers out	(378,845)	0	(48,428)	0	0	0
Net other financing sources (uses)	(278,637)	0	(48,428)	0	0	0
Net change in fund balances	(181,031)	(291,499)	74,951	29,867	67,102	(2,694)
Fund balances (deficit), beginning of year	2,830,428	280,769	219,708	0	324,642	5,654
Fund balances (deficit), end of year	\$2,649,397	\$(10,730)	\$294,659	\$29,867	\$391,744	\$2,960

Carroll County, Illinois

Combining Nonmajor Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2018

	Special Revenue Funds				
	State's Attorney Drug Fines and Forfeiture	Senior Citizen	Social Security	Agriculture Co-op Extension	Tourism Promotion
Revenues:					
Property taxes	\$0	\$84,890	\$246,635	\$74,904	\$0
Charges for services	313	0	0	0	28,355
Licenses and permits	0	0	0	0	0
Interest	171	0	2,545	0	283
Other revenue	0	0	0	0	35
Total revenues	484	84,890	249,180	74,904	28,673
Expenditures:					
Current:					
General control and administration	0	0	50,354	74,904	28,433
Public safety	0	0	80,872	0	0
Judiciary and court related	0	0	46,327	0	0
Corrections	0	0	19,232	0	0
Transportation	0	0	27,483	0	0
Public health	0	0	163	0	0
Public welfare	0	84,890	514	0	0
Debt service:					
Principal retirement	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0
Capital outlay	0	0	0	0	0
Total expenditures	0	84,890	224,945	74,904	28,433
Excess (deficiency) of revenues over expenditures	484	0	24,235	0	240
Other financing sources (uses):					
Transfers in	0	0	2,909	0	0
Transfers out	0	0	(14,663)	0	(1,418)
Net other financing sources (uses)	0	0	(11,754)	0	(1,418)
Net change in fund balances	484	0	12,481	0	(1,178)
Fund balances (deficit), beginning of year	22,566	5,294	356,747	0	38,372
Fund balances (deficit), end of year	\$23,050	\$5,294	\$369,228	\$0	\$37,194

Carroll County, Illinois

Combining Nonmajor Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2018

	Special Revenue Funds				
	Maintenance and Child Support	Court Automation	Law Library	Electronic Monitoring	Probation Service Fee
Revenues:					
Property taxes	\$0	\$0	\$0	\$0	\$0
Charges for services	12,174	21,367	2,220	150	18,980
Licenses and permits	0	0	0	0	0
Interest	1,446	220	89	39	368
Other revenue	0	0	0	0	0
Total revenues	13,620	21,587	2,309	189	19,348
Expenditures:					
Current:					
General control and administration	0	0	0	0	0
Public safety	0	0	0	0	0
Judiciary and court related	24,689	10,052	1,884	1,627	4,318
Corrections	0	0	0	0	0
Transportation	0	0	0	0	0
Public health	0	0	0	0	0
Public welfare	0	0	0	0	0
Debt service:					
Principal retirement	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0
Capital outlay	0	0	0	0	0
Total expenditures	24,689	10,052	1,884	1,627	4,318
Excess (deficiency) of revenues over expenditures	(11,069)	11,535	425	(1,438)	15,030
Other financing sources (uses):					
Transfers in	0	0	0	0	0
Transfers out	0	0	0	0	(17,500)
Net other financing sources (uses)	0	0	0	0	(17,500)
Net change in fund balances	(11,069)	11,535	425	(1,438)	(2,470)
Fund balances (deficit), beginning of year	163,442	18,771	10,955	5,782	43,147
Fund balances (deficit), end of year	\$152,373	\$30,306	\$11,380	\$4,344	\$40,677

Carroll County, Illinois

Combining Nonmajor Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2018

	Special Revenue Funds				
	Document Storage Fee	State's Attorney VOCA	Geographic Information Systems	Animal Control	Tax Sale Automation
Revenues:					
Property taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	7,500	0	0	0
Charges for services	21,307	0	2,522	2,006	1,800
Licenses and permits	0	0	0	5,389	0
Interest	111	9	122	31	97
Other revenue	0	0	5,800	0	0
Total revenues	21,418	7,509	8,444	7,426	1,897
Expenditures:					
Current:					
General control and administration	0	0	62,226	0	0
Public safety	0	0	0	3,942	0
Judiciary and court related	14,033	5,939	0	0	0
Corrections	0	0	0	0	0
Transportation	0	0	0	0	0
Public health	0	0	0	0	0
Public welfare	0	0	0	0	0
Debt service:					
Principal retirement	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0
Capital outlay	0	0	0	26,000	0
Total expenditures	14,033	5,939	62,226	29,942	0
Excess (deficiency) of revenues over expenditures	7,385	1,570	(53,782)	(22,516)	1,897
Other financing sources (uses):					
Transfers in	0	0	60,000	0	0
Transfers out	0	0	0	0	0
Net other financing sources (uses)	0	0	60,000	0	0
Net change in fund balances	7,385	1,570	6,218	(22,516)	1,897
Fund balances (deficit), beginning of year	7,282	985	34,981	13,864	12,539
Fund balances (deficit), end of year	\$14,667	\$2,555	\$41,199	\$(8,652)	\$14,436

Carroll County, Illinois

Combining Nonmajor Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2018

	Special Revenue Funds				
	DUI Enforcement Equipment	Geographic Information Systems Fee Resolution	County Recorder's Automation	Vital Records Automation	Liability Insurance
Revenues:					
Property taxes	\$0	\$0	\$0	\$0	\$136,815
Charges for services	4,829	45,582	33,572	2,875	0
Licenses and permits	0	0	0	0	0
Interest	55	201	768	197	3,476
Other revenue	0	0	0	0	7,671
Total revenues	4,884	45,783	34,340	3,072	147,962
Expenditures:					
Current:					
General control and administration	0	0	13,535	3,176	126,163
Public safety	5,595	0	0	0	0
Judiciary and court related	0	0	0	0	0
Corrections	0	0	0	0	0
Transportation	0	0	0	0	0
Public health	0	0	0	0	0
Public welfare	0	0	0	0	0
Debt service:					
Principal retirement	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0
Capital outlay	0	0	4,378	0	0
Total expenditures	5,595	0	17,913	3,176	126,163
Excess (deficiency) of revenues over expenditures	(711)	45,783	16,427	(104)	21,799
Other financing sources (uses):					
Transfers in	0	0	0	0	0
Transfers out	0	(47,000)	(19,000)	0	(10,000)
Net other financing sources (uses)	0	(47,000)	(19,000)	0	(10,000)
Net change in fund balances	(711)	(1,217)	(2,573)	(104)	11,799
Fund balances (deficit), beginning of year	11,119	10,405	95,557	28,806	520,784
Fund balances (deficit), end of year	\$10,408	\$9,188	\$92,984	\$28,702	\$532,583

Carroll County, Illinois

Combining Nonmajor Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2018

	Special Revenue Funds				
	County Health Department	Grant	State's Attorney Task Force	Public Tax Safety	Pet Population Control
Revenues:					
Property taxes	\$9,986	\$0	\$0	\$0	\$0
Intergovernmental revenue	182,715	10,400	0	225,695	0
Charges for services	90,203	0	0	0	2,408
Licenses and permits	0	0	0	0	0
Interest	2,634	92	25	723	90
Other revenue	13,392	14,027	0	500	0
Total revenues	298,930	24,519	25	226,918	2,498
Expenditures:					
Current:					
General control and administration	0	3,875	0	0	0
Public safety	0	19,454	4,725	0	3,231
Judiciary and court related	0	0	0	0	0
Corrections	0	0	0	0	0
Transportation	0	0	0	0	0
Public health	376,007	0	0	0	0
Public welfare	0	0	0	0	0
Debt service:					
Principal retirement	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0
Capital outlay	0	0	0	18,132	0
Total expenditures	376,007	23,329	4,725	18,132	3,231
Excess (deficiency) of revenues over expenditures	(77,077)	1,190	(4,700)	208,786	(733)
Other financing sources (uses):					
Transfers in	37,299	0	0	0	0
Transfers out	0	0	(836)	(220,000)	0
Net other financing sources (uses)	37,299	0	(836)	(220,000)	0
Net change in fund balances	(39,778)	1,190	(5,536)	(11,214)	(733)
Fund balances (deficit), beginning of year	386,764	11,034	5,212	75,983	11,795
Fund balances (deficit), end of year	\$346,986	\$12,224	\$(324)	\$64,769	\$11,062

Carroll County, Illinois

Combining Nonmajor Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2018

	Special Revenue Funds			
	Squad Car Acquisition and Maintenance	Victims Impact Fund	Transportation Grant	Failure to Appear
Revenues:				
Property taxes	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	0	237,185	0
Charges for services	1,180	360	0	2,487
Licenses and permits	0	0	0	0
Interest	52	38	0	69
Other revenue	0	0	0	0
Total revenues	1,232	398	237,185	2,556
Expenditures:				
Current:				
General control and administration	0	0	0	0
Public safety	0	0	0	0
Judiciary and court related	0	0	0	0
Corrections	0	0	0	0
Transportation	0	0	0	0
Public health	0	0	0	0
Public welfare	0	0	237,185	0
Debt service:				
Principal retirement	0	0	0	0
Interest and fiscal charges	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	0	0	237,185	0
Excess (deficiency) of revenues over expenditures	1,232	398	0	2,556
Other financing sources (uses):				
Transfers in	0	0	0	0
Transfers out	0	0	0	0
Net other financing sources (uses)	0	0	0	0
Net change in fund balances	1,232	398	0	2,556
Fund balances (deficit), beginning of year	6,281	4,906	0	7,770
Fund balances (deficit), end of year	\$7,513	\$5,304	\$0	\$10,326

Carroll County, Illinois

Combining Nonmajor Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2018

	Special Revenue Funds				
	Circuit Clerk Operation and Administration	Sex Offender Registry	Historical Society	Coroner's Fees	Court Security Fee
Revenues:					
Property taxes	\$0	\$0	\$6,215	\$0	\$0
Charges for services	1,359	1,715	0	2,825	22,260
Licenses and permits	0	0	0	0	0
Interest	4	0	0	178	296
Other revenue	0	0	0	0	1,087
Total revenues	1,363	1,715	6,215	3,003	23,643
Expenditures:					
Current:					
General control and administration	0	0	6,215	0	0
Public safety	0	0	0	0	31,404
Judiciary and court related	5,891	1,170	0	0	0
Corrections	0	0	0	0	0
Transportation	0	0	0	0	0
Public health	0	0	0	0	0
Public welfare	0	0	0	0	0
Debt service:					
Principal retirement	0	0	0	0	0
Interest and fiscal charges	0	0	0	0	0
Capital outlay	0	0	0	0	8,650
Total expenditures	5,891	1,170	6,215	0	40,054
Excess (deficiency) of revenues over expenditures	(4,528)	545	0	3,003	(16,411)
Other financing sources (uses):					
Transfers in	0	0	0	0	0
Transfers out	0	0	0	0	0
Net other financing sources (uses)	0	0	0	0	0
Net change in fund balances	(4,528)	545	0	3,003	(16,411)
Fund balances (deficit), beginning of year	13,401	2,523	0	21,519	51,069
Fund balances (deficit), end of year	\$8,873	\$3,068	\$0	\$24,522	\$34,658

Carroll County, Illinois

Agency Funds Combining Statement of Changes in Assets and Liabilities

For the Year Ended November 30, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Township Motor Fuel Tax Fund				
Assets:				
Cash, deposits, and investments	\$469,015	\$688,363	\$717,636	\$439,742
Due from other governments	58,106	58,292	58,106	58,292
Total assets	\$527,121	\$746,655	\$775,742	\$498,034
Liabilities:				
Accounts payable	\$30,465	\$11,275	\$30,465	\$11,275
Agency funds due to others	496,656	735,380	745,277	486,759
Total liabilities	\$527,121	\$746,655	\$775,742	\$498,034
Township Bridge Program Fund				
Assets:				
Cash, deposits, and investments	\$4,792	\$35,904	\$35,885	\$4,811
Liabilities:				
Agency funds due to others	4,792	35,904	35,885	4,811
Total liabilities	\$4,792	\$35,904	\$35,885	\$4,811
Non-Resident Heirs Funds				
Assets:				
Cash, deposits, and investments	\$13,796	\$147	\$12,213	\$1,730
Liabilities:				
Agency funds due to others	\$13,796	\$147	\$12,213	\$1,730
Rental Housing Surcharge Fund				
Assets:				
Cash, deposits, and investments	\$0	\$20,880	\$20,880	\$0
Accounts receivable	1,809	1,584	1,809	1,584
Total assets	\$1,809	\$22,464	\$22,689	\$1,584
Liabilities:				
Accounts payable	\$1,809	\$1,584	\$1,809	\$1,584
Agency funds due to others	0	20,880	20,880	0
Total liabilities	\$1,809	\$22,464	\$22,689	\$1,584
Circuit Clerk Fund				
Assets:				
Cash, deposits, and investments	\$158,771	\$654,249	\$666,851	\$146,169
Liabilities:				
Agency funds due to others	\$158,771	\$654,249	\$666,851	\$146,169

Carroll County, Illinois

Agency Funds Combining Statement of Changes in Assets and Liabilities

For the Year Ended November 30, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
County Clerk's Tax Redemption Fund				
Assets:				
Cash, deposits, and investments	\$629	\$343,089	\$342,704	\$1,014
Accounts receivable	53,400	34,923	53,400	34,923
Total assets	\$54,029	\$378,012	\$396,104	\$35,937
Liabilities:				
Accounts payable	\$54,029	\$378,012	\$396,104	\$35,937
Death and Fetal Death Fees Fund				
Assets:				
Cash, deposits, and investments	\$352	\$4,164	\$4,372	\$144
Accounts receivable	572	316	572	316
Total assets	\$924	\$4,480	\$4,944	\$460
Liabilities:				
Accounts payable	\$352	\$144	\$352	\$144
Agency funds due to others	572	4,336	4,592	316
Total liabilities	\$924	\$4,480	\$4,944	\$460
Clerk & Recorder's Fees Fund				
Assets:				
Cash, deposits, and investments	\$28,116	\$275,050	\$278,295	\$24,871
Accounts receivable	32,637	9,020	32,637	9,020
Total assets	\$60,753	\$284,070	\$310,932	\$33,891
Liabilities:				
Accounts payable	\$18,595	\$22,492	\$18,595	\$22,492
Agency funds due to others	42,158	261,578	292,337	11,399
Total liabilities	\$60,753	\$284,070	\$310,932	\$33,891
Sheriff Fees Fund				
Assets:				
Cash, deposits, and investments	\$3,327	\$43,661	\$42,120	\$4,868
Liabilities:				
Agency funds due to others	\$3,327	\$43,661	\$42,120	\$4,868

Carroll County, Illinois

Agency Funds Combining Statement of Changes in Assets and Liabilities

For the Year Ended November 30, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Prisoner Commissary Fund				
Assets:				
Cash, deposits, and investments	\$7,999	\$16,070	\$15,111	\$8,958
Liabilities:				
Agency funds due to others	\$7,999	\$16,070	\$15,111	\$8,958
Sheriff's Trust Fund				
Cash, deposits, and investments	\$5,764	\$27,905	\$17,301	\$16,368
Agency funds due to others	\$5,764	\$27,905	\$17,301	\$16,368
County Trustee Fund				
Assets:				
Cash, deposits, and investments	\$700	\$7,358	\$8,058	\$0
Liabilities:				
Agency funds due to others	\$700	\$7,358	\$8,058	\$0
Probation Restitution Fund				
Assets:				
Cash, deposits, and investments	\$372	\$0	\$0	\$372
Liabilities:				
Agency funds due to others	\$372	\$0	\$0	\$372
Marriage Fund				
Assets:				
Cash, deposits, and investments	\$1,459	\$120	\$0	\$1,579
Liabilities:				
Agency funds due to others	\$1,459	\$120	\$0	\$1,579

Carroll County, Illinois

Agency Funds Combining Statement of Changes in Assets and Liabilities

For the Year Ended November 30, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
K-9 Fund				
Assets:				
Cash, deposits and investments	\$2,154	\$201	\$0	\$2,355
Liabilities:				
Agency funds due to others	\$2,154	\$201	\$0	\$2,355
Tax Collection Fund				
Assets:				
Cash, deposits and investments	\$15,365	\$29,789,696	\$29,760,875	\$44,186
Liabilities:				
Agency funds due to others	\$15,365	\$29,789,696	\$29,760,875	\$44,186
All Agency Funds				
Assets:				
Cash, deposits and investments	\$712,611	\$31,906,857	\$31,922,301	\$697,167
Accounts receivable	88,418	45,843	88,418	45,843
Due from other governments	58,106	58,292	58,106	58,292
Total assets	\$859,135	\$32,010,992	\$32,068,825	\$801,302
Liabilities:				
Accounts payable	\$105,250	\$413,507	\$447,325	\$71,432
Agency funds due to others	753,885	31,597,485	31,621,500	729,870
Total liabilities	\$859,135	\$32,010,992	\$32,068,825	\$801,302

Carroll County, Illinois

Schedule of Expenditures from Taxes Extended for Tort Immunity Purposes

For the Year Ended November 30, 2018

Property, liability, and workers' compensation insurance	\$113,034
Unemployment	9,742
County's share of insurance costs paid by the Regional Superintendent's trust Fund	2,376
Arbitration and litigation	0
Miscellaneous	1,011
Total	\$126,163

Compliance

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters

To the County Board
Carroll County, Illinois
Mt. Carroll, Illinois

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Carroll County, Illinois (the "County") as of and for the year ended November 30, 2018, and the related notes to the financial statements, which collectively comprise County's basic financial statements, and have issued our report thereon dated February 15, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit, we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control that we consider to be significant deficiencies, which are described in the accompanying schedule of findings and responses as items 2018-001 and 2018-002.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Responses to Findings

The County's response to the findings identified in our audit are described in the accompanying schedule of findings and responses. The County's response were not subjected to the audit procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wipfli LLP

February 15, 2019
Sterling, Illinois

Carroll County, Illinois

Schedule of Findings and Responses

For the Year Ended November 30, 2018

Finding 2018-001:

Criteria – *Governmental Auditing Standards* require that management prepare the financial statements with footnote disclosures.

Condition - The County relies on the external auditors to prepare the financial statements with footnote disclosures.

Cause - The County does not have an internal control policy in place over annual financial reporting that would enable management to prepare its annual financial statements and ensure related footnote disclosures are complete and presented in accordance with the modified accrual basis of accounting.

Effects or Potential Effects - The completeness of the financial statement disclosures and the accuracy of the overall financial presentation is negatively impacted as external auditors do not have the same comprehensive understanding of the County as its internal financial staff.

Auditor's Recommendation – Management should continue to review and approve the annual financial statements and the related footnote disclosures.

View of responsible officials and planned corrective actions – We agree with the finding and have developed a corrective action plan.

Carroll County, Illinois

Schedule of Findings and Responses (Continued)

For the Year Ended November 30, 2018

Finding 2018-002

Criteria - Internal controls should be in place that provide reasonable assurance that not one individual handles a transaction from its inception to its completion.

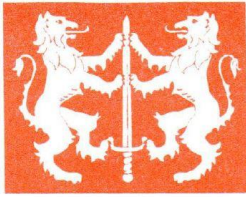
Condition – There is inadequate control over the functions of processing and recording the financial transactions in the Circuit Clerk's Office, Highway Department, and Health Department due to the inadequate segregation of duties stemming from limited personnel.

Effects or Potential Effects – As a result of this condition, there is a higher risk that errors or irregularities could occur and not be detected and corrected within a timely period.

Cause – The County has a limited number of staff to allow for adequate segregation of duties.

Auditor's Recommendation – It does not appear to be economically feasible to hire additional personnel to help segregate the accounting functions. However, the Board's close supervision and review of accounting information appears to be the most economical and appropriate manner to help prevent and detect errors and irregularities in the County's accounting and financial reporting.

View of responsible officials and planned corrective actions – We agree with the finding and have developed a corrective action plan.



Carroll County Board

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Mt. Carroll, Illinois 61053

Corrective Action Plan for Current Year Findings

Finding 2018-001 – Financial Statement Preparation

Corrective Action Plan

The County will continue to review the financial statements and required footnotes prepared by the external auditors. The County believes this process to be the most economical and appropriate to help ensure complete and proper financial reporting. There is no anticipated completion date for this item.

Person(s) Responsible: County Management and County Board

Timing for Implementation: There is no anticipated completion date for this item.

Finding 2018-002 – Segregation of Duties

Corrective Action Plan

The County's management and County Board's close supervision and review of accounting information is the most economical and appropriate manner to help prevent and detect errors and irregularities in the county's accounting and financial reporting. There is no anticipated completion date for this item.

Person(s) Responsible: County Management and County Board

Timing for Implementation: There is no anticipated completion date for this item.